



## Social Security works for Washington: 2019 facts and fixes

*Social Security improves the economic security of more than 1.3 million Washington residents and their families, and contributes significantly to economic stability and growth across the state. While it is currently on sound fiscal footing, federal lawmakers should act now to remove Social Security's cap on taxable earnings, raise benefits and make other improvements to ensure it meets the needs of today's workers, families and retirees.*

### Social Security improves economic security, stability and growth in Washington

- **Social Security provides income for 30 percent of the state's households.** More than 1.3 million Washington residents receive Social Security benefits, representing 18 percent of the state's population.<sup>1</sup> Of people receiving benefits, 77 percent (more than 1 million) are age 65 or older, 17 percent (230,000+) are age 18-64 and 6 percent (73,000+) are under 18. Nine in 10 residents age 65 or older receive benefits; 55 percent of those (568,000+) are women.<sup>2</sup>
- **Social Security dramatically reduces poverty among the elderly in Washington.** Without Social Security, elderly poverty rates would climb from 7.2 percent to 34.4 percent.<sup>3</sup> Even though average retirement benefits are just \$1,490/month (\$17,880/year), Social Security kept an estimated 317,000 Washingtonians age 65 or older from living in poverty in 2018.<sup>4</sup>
- **Social Security is the primary insurance protection for 95 percent of Washington's 1.8+ million children and families.** In the event a parent or spouse were to die or be disabled, more than twice as many children would live in poverty if there were no Social Security benefits.<sup>5,6</sup> In 2018, nearly 108,000 widow(er)s and children in Washington received an average \$1,291/month (\$15,489/year) for survivor's benefits; more than 207,000 disabled workers and their families received an average \$1,301/month (\$15,616/year).<sup>7</sup>
- **Social Security significantly boosts Washington's economy.** In 2018, benefits were equivalent to 5 percent of state total personal income – generating an estimated \$42.3 billion in economic activity, more than 268,000 jobs and nearly \$2.2 billion in state and local tax revenue.<sup>8,9</sup> In December of 2018 alone, more than \$1.9 billion in Social Security benefits went directly to local economies – from populous King County (\$450 million to 295,000 people) to rural Garfield County (\$889,000 to 665 people).<sup>10</sup>

### Why Congress should “scrap the cap” to bolster the Trust Fund

In the early 1980s, Congress increased payroll taxes and reduced future benefits for millions of Americans in order to build a surplus in the Social Security Trust Fund for the Baby Boomer generation's retirement.<sup>11</sup> It worked as planned; the latest Trust Fund report projects Social Security can pay all benefits in full and on time until 2035, and three-fourths of scheduled benefits thereafter, even if Congress takes no action.<sup>12</sup>

But lawmakers need to step up. Cuts to Social Security – whether benefit reductions, more limited COLAs, or retirement age increases – will diminish economic security for nearly every American. It will disproportionately affect low- and middle-income families, women and workers of color, who (unlike wealthy individuals) often do not have significant retirement savings and must work further into old age in more difficult and demanding jobs.<sup>13</sup>

To avoid this, Congress should “scrap the cap” to bolster the Trust Fund. Today, workers and employers each pay 6.2 percent of wages to finance Social Security, but there's a cap on taxable wages (\$132,900 in 2019).<sup>14</sup> So

while 94 percent of workers pay Social Security tax on every paycheck, most of the earnings of the top 1 percent, and especially the top 0.1 percent, escape being taxed.<sup>15</sup>

Ensuring every American pays the same effective tax rate on their wages would eliminate 85 percent of the Trust Fund's projected shortfall.<sup>16</sup> Only the richest 6.1 percent of workers (less than 1 in 15) would pay more.<sup>17</sup> And it's a popular idea: two-thirds of Americans support requiring high-income workers to pay Social Security taxes on all of their wages (as is already the case with Medicare taxes).<sup>18</sup>

## **How America can create a more equitable and secure retirement for all**

As the nation's most efficient, secure, universal and portable source of retirement income, Social Security has all the advantages (and none of the disadvantages) of both traditional pensions and 401(k)s – and it offers benefits unavailable in the private sector, like automatic inflation adjustments and benefits for divorced spouses.

Federal lawmakers should take steps to expand and improve Social Security for today's workers and families by:

**Raising benefits overall:** Adjusting the benefit formula to raise benefits for those who have had careers in low-wage occupations – such as childcare, restaurant service, or home health care – would better protect the financial security of people just scraping by, particularly older women and people of color.

**Protecting the very elderly:** Living to extreme old age, or living without a spouse greatly increases the risk of poverty. “Bump-ups” in benefits for seniors living past a certain age and increasing benefits for elderly widow(er)s would reduce financial insecurity among these vulnerable people.

**Reducing gender and racial inequities:** Caring for children or aging family members can cause many people, especially women, to reduce time in the workforce, greatly affecting their retirement benefits. Reducing the number of years' earnings used to calculate benefits from 35 to 28 can eliminate the caregiving penalty. It would also help those with reduced access to employment due to recessions, discrimination, local economic conditions or disasters, and other barriers.

**Restoring student survivor benefits:** Before 1981, children of retired, deceased, or disabled workers continued receiving benefits through age 22 if they attended college. Now benefits end once a young person both turns 18 and finishes high school. Reinstating college benefits could help children and their families achieve their dreams, as well as reduce socioeconomic barriers to education and lifetime opportunities.

**Adopting the CPI-E inflation index:** Over the past decade, Social Security's existing cost of living adjustment (COLA) formula has led to average increases of about 1.4 percent per year.<sup>19</sup> However, comparatively larger increases in Medicare premiums have often meant many seniors see no additional income from COLAs. Adopting the consumer price index for the elderly, or CPI-E, would more accurately calculate adequate COLAs for retirees.

**Restoring office access & services:** The Social Security Administration's (SSA) expenses are self-funded and account for less than one penny of every dollar spent. But from 2010 to 2019, its operating budget fell nearly 11 percent in inflation-adjusted terms – even as the number of Social Security beneficiaries grew by 17 percent. SSA staffing levels have declined by 12 percent since 2010, hampering its ability to perform its essential services.<sup>20</sup> Restoring full funding would help ensure people have dependable and easily accessible in-person service at Social Security offices, often at critical moments in their lives.

## **Promising federal legislation that needs your support**

Congress is considering several measures that would improve Social Security in one or more of the ways outlined above, including: the Social Security 2100 Act ([H.R. 860/S. 269](#)), the Social Security Expansion Act ([H.R. 1170/S. 478](#)), the Strengthening Social Security Act ([H.R. 2654](#)), the Protecting and Preserving Social Security Act ([H.R. 2302/S. 1132](#)), and the Social Security for Future Generations Act ([H.R. 4121](#)).

You can send a message here to call on your member of Congress to take action on these and similar bills: <https://socialsecurityworks.org/take-action-sign-petition-expand-social-security/>.

## Endnotes

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- <sup>1</sup> American Community Survey, “Table DP03 – Selected Economic Characteristics, 2018 1-year estimates”, <http://data.census.gov/>; U.S. Social Security Administration, Office of Retirement and Disability Policy, Office of Research, Evaluation and Statistics, “OASDI Beneficiaries by State and County 2018,” [https://www.ssa.gov/policy/docs/statcomps/oasdi\\_sc/2017/](https://www.ssa.gov/policy/docs/statcomps/oasdi_sc/2017/).
- <sup>2</sup> U.S. Social Security Administration, “OASDI Beneficiaries by State and County 2018,” [https://www.ssa.gov/policy/docs/statcomps/oasdi\\_sc/2018/](https://www.ssa.gov/policy/docs/statcomps/oasdi_sc/2018/).
- <sup>3</sup> Center on Budget and Policy Priorities, “Social Security Lifts More Americans Above Poverty Than Any Other Program,” July 2019, <https://www.cbpp.org/research/social-security/social-security-lifts-more-americans-above-poverty-than-any-other-program>; American Community Survey, “Table DP03 – Selected Economic Characteristics, 2018 1-year estimates”, <http://data.census.gov/>; American Community Survey, “Table S0103 – Population 65 Years and Over, 2018 1-year estimates”, <http://data.census.gov/>.
- <sup>4</sup> U.S. Social Security Administration, “OASDI Beneficiaries by State and County 2018”, [https://www.ssa.gov/policy/docs/statcomps/oasdi\\_sc/2018/](https://www.ssa.gov/policy/docs/statcomps/oasdi_sc/2018/).
- <sup>5</sup> U.S. Social Security Administration, “Social Security Program Fact Sheet,” <https://www.ssa.gov/OACT/FACTS/>; American Community Survey, “Table DP03 – Selected Economic Characteristics, 2018 1-year estimates”, [http://data.census.gov](http://data.census.gov/).
- <sup>6</sup> Social Security Administration Office of Retirement Policy, “Child Beneficiaries and Poverty,” March 2015, <https://www.ssa.gov/retirementpolicy/fact-sheets/children-poverty.html>.
- <sup>7</sup> U.S. Social Security Administration, “OASDI Beneficiaries by State and County 2018,” [https://www.ssa.gov/policy/docs/statcomps/oasdi\\_sc/2018/](https://www.ssa.gov/policy/docs/statcomps/oasdi_sc/2018/).
- <sup>8</sup> Calculations based on: 1) Personal Income Data from Bureau of Economic Analysis, “Table SA1 – Personal income summary,” <https://www.bea.gov/> and 2) U.S. Social Security Administration, “OASDI Beneficiaries by State and County 2018,” [https://www.ssa.gov/policy/docs/statcomps/oasdi\\_sc/2018/](https://www.ssa.gov/policy/docs/statcomps/oasdi_sc/2018/).
- <sup>9</sup> Derived from research produced by AARP Public Policy Institute, “Social Security’s Impact on the National Economy,” October 2013, [https://www.aarp.org/content/dam/aarp/research/public\\_policy\\_institute/econ\\_sec/2013/social-security-impact-national-economy-AARP-ppi-econ-sec.pdf](https://www.aarp.org/content/dam/aarp/research/public_policy_institute/econ_sec/2013/social-security-impact-national-economy-AARP-ppi-econ-sec.pdf).
- <sup>10</sup> U.S. Social Security Administration, “OASDI Beneficiaries by State and County 2018,” [https://www.ssa.gov/policy/docs/statcomps/oasdi\\_sc/2018/](https://www.ssa.gov/policy/docs/statcomps/oasdi_sc/2018/).
- <sup>11</sup> National Academy of Social Insurance, “Strengthening Social Security for the Long Run,” November 2010, [http://www.nasi.org/sites/default/files/research/SS\\_Brief\\_035.pdf](http://www.nasi.org/sites/default/files/research/SS_Brief_035.pdf).
- <sup>12</sup> Social Security and Medicare Boards of Trustees, “A Summary of the 2018 Annual Reports,” June 2019, <https://www.ssa.gov/oact/TRSUM/>.
- <sup>13</sup> Center on Budget and Policy Priorities, “Raising Social Security’s Retirement Age Cuts Benefits for All Retirees,” January 2016, <http://www.cbpp.org/blog/raising-social-securitys-retirement-age-cuts-benefits-for-all-retirees>.
- <sup>14</sup> Set by Congress in 1977 and indexed to average wage growth, the cap was intended to cover 90 percent of all wages. But over the past several decades, wage growth for low- and middle-income Americans has slowed, while wages at the top have grown dramatically. As a result, the cap now covers just 83 percent of aggregate wages. See: Center on Budget and Policy Priorities, “No COLA for 2016 Will Affect Medicare Premiums and Social Security Finances,” October 2015, <http://www.cbpp.org/blog/no-cola-for-2016-will-affect-medicare-premiums-and-social-security-finances> and Social Security Administration, “Table 4.B1 – Number of workers with taxable earnings, amount of earnings, and Social Security numbers issued, selected years 1937–2017,” <https://www.ssa.gov/policy/docs/statcomps/supplement/2018/4b.html>.
- <sup>15</sup> Social Security Office of Retirement Policy, “Taxable Maximum Earners,” released March 2015, <https://www.ssa.gov/policy/docs/population-profiles/tax-max-earners.html>.
- <sup>16</sup> Congressional Research Service, “Social Security: Raising or Eliminating the Taxable Earnings Base,” September 2019 (updated), <http://fas.org/sgp/crs/misc/RL32896.pdf>.
- <sup>17</sup> Center for Economic and Policy Research, “Who Would Pay More if the Social Security Payroll Tax Cap Were Raised or Scrapped?,” January 2015, <http://cepr.net/documents/ss-cap-update-2015-01.pdf>.
- <sup>18</sup> Social Security Works, “Polling Memo: Americans’ Views on Social Security,” September 2016, <http://www.socialsecurityworks.org/wp-content/uploads/2016/10/Updated-polling-memo-10-17.pdf>.
- <sup>19</sup> Social Security Administration, “Cost of Living Adjustments,” <http://www.ssa.gov/OACT/COLA/colaseries.html>.
- <sup>20</sup> Center on Budget and Policy Priorities, “Senate Bill Would Cut Social Security Operations Again,” October 2019, <https://www.cbpp.org/blog/senate-bill-would-cut-social-security-operations-again>.